

Message Text

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 EUR-08 NEA-07 NSC-05 NSCE-00

PRS-01 INR-05 CIAE-00 DODE-00 PM-03 SP-02 L-01 SAM-01

EB-03 CU-02 OMB-01 /057 W
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R 271129Z JUN 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 1050

INFO AMEMBASSY PARIS

USMISSION GENEVA

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 10405

LIMDIS

E.O. 11652: XGDS-1

TAGS: PFOR, GW, IS, UN

SUBJECT: FRG VIEWS ON ISRAEL AND THE UNITED NATIONS

REF: STATE 144929

SUMMARY: WE DOUBT VERY MUCH THAT THERE IS ANY
SIGNIFICANT CHANGE UNDERWAY IN FRG POLICY REGARDING UN
ISSUES AS THEY AFFECT ISRAEL. END SUMMARY.

1. FOR OBVIOUS REASONS, RELATING BOTH TO HISTORY AND
CURRENT POLITICAL REALITIES, BONN COULD NOT AFFORD TO
SUPPORT INITIATIVES AIMED AT RESTRICTING ISRAEL'S
PARTICIPATION IN INTERNATIONAL ORGANIZATIONS. THE
GERMANS HAVE TAKEN AN APPROACH VERY SIMILAR TO OURS ON
QUESTIONS OF MEMBERSHIP AND PARTICIPATION IN THE UN.
THEY ARE DEEPLY CONCERNED OVER THE EFFECTS OF AUTOMATIC
MAJORITIES AND FRAUDULENT CONSENSUS, THEY HAVE
CONSISTENTLY SUPPORTED THE PROPOSITION THAT SPECIALIZED
AGENCIES SHOULD NOT BE MISUSED FOR POLITICAL PURPOSES,
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AND THEY HAVE GENERALLY TAKEN THE LINE THAT THE UN'S
POLITICAL FORUM, THE UNGA, SHOULD NOT SEEK TO IMPOSE

ITS VIEWS THROUGH ACTS OF EXCLUSION; FOR EXAMPLE, THEY OPPOSED THE SUSPENSION OF SOUTH AFRICA DURING THE 29TH UNGA.

2. IT SEEMS MOST UNLIKELY THAT DR. REDIES (WHOSE CONVERSATION WITH BLAKE OF IO WAS REPORTED IN REFTEL) WOULD WANT TO CHANGE THIS LINE OF POLICY OR THAT, SHOULD HE ENTERTAIN SUCH NOTIONS, HE WOULD BE ABLE TO DO SO. WE HAVE DISCUSSED THESE AND RELATED ISSUES WITH REDIES OVER A LONG PERIOD OF TIME, MOST RECENTLY ON JUNE 26 (WITHOUT REFERRING DIRECTLY TO REFTEL CONVERSATION). REDIES, AS DEPARTMENT IS AWARE, WAS FORMERLY IN CHARGE OF THE FOREIGN OFFICE'S MID-EAST SECTION AND HE CONTINUES TO TAKE A PARTICULAR INTEREST IN THE PROBLEMS OF THAT PART OF THE WORLD. HE IS CLEARLY A PESSIMIST AS REGARDS ISRAEL'S LONG-TERM FUTURE ALTHOUGH MUCH MORE OPTIMISTIC ABOUT THE PROSPECTS FOR A REASONABLY DURABLE PEACE SETTLEMENT IN THE SHORT AND MEDIUM TERM. HE THINKS THERE IS A GOOD CHANCE THAT EGYPT AND ISRAEL WILL CONCLUDE ANOTHER DISENGAGEMENT AGREEMENT BEFORE FALL AND FEARS THAT THIS WILL IMPEL OTHER ARAB STATES, NOTABLY SYRIA, TO PRESS THE ANTI-ISRAEL LINE IN THE UN. SUCH AN ACTION, HE NOTES, WOULD BE DIRECTED NOT ONLY AGAINST ISRAEL AND THE US BUT ALSO IN A SENSE AGAINST EGYPT; NEVERTHELESS, IT WOULD FIND WIDESPREAD SUPPORT AMONG THE MEMBERS OF THE AUTOMATIC MAJORITY. IT WOULD TAKE PLACE AT A TIME AND IN A CONTEXT WHERE MANY WESTERN STATES ARE, AT A MINIMUM, BEGINNING TO TAKE SOME OF THE CLAIMS OF THE THIRD WORLD MORE SERIOUSLY THAN HITHERTO, AND THIS COULD DETRACT FROM THEIR WILLINGNESS TO TAKE A STRONG STAND ON ISRAEL'S BEHALF. THERE IS IN ANY EVENT NO DOUBT ABOUT THE SUPPORTERS OF ISRAEL BEING VASTLY OUTNUMBERED.

NOTE BY OC/T: POSSIBLE DUPE.

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3. ALL OF THIS STRIKES US AS REFLECTING REDIES' OWN UNDERLYING PESSIMISM WITHOUT CARRYING ANY PARTICULAR IMPLICATIONS FOR FRG POLICY. IT SEEMS MOST UNLIKELY THAT REDIES COULD SERIOUSLY HAVE MEANT TO IMPLY (AS INDICATED IN THE LAST SENTENCE OF PARA 2 OF REFTEL) THAT THE EC-9 MIGHT BE FORCED INTO A UNIFIED POSITION AGAINST ISRAEL. THIS OVERLOOKS THE POLITICAL REALITIES NOT ONLY IN THE FRG BUT IN SOME OTHER EC MEMBER COUNTRIES SUCH AS HOLLAND WHICH UNDER PRESENTLY FORESEEABLE CIRCUMSTANCES SIMPLY COULD NOT BE WON OVER TO SUCH A POLICY.

4. SO FAR AS UNESCO IS CONCERNED, IT IS TRUE THAT THE FEDERAL GOVERNMENT, HAVING VOTED AGAINST THE ANTI-ISRAEL MEASURES IN THE GENERAL CONFERENCE, SUCCESSFULLY OPPOSED EFFORTS BY THE BUNDESTAG OPPOSITION TO RETALIATE BY CUTTING THE FRG FINANCIAL CONTRIBUTION. THIS DOES NOT SEEM TO US TO IMPLY ANY DECISION ON THE PART OF THE FRG TO WEAKEN IZS SUPPORT FOR ISRAEL IN INTERNATIONAL ORPANIZATIONS IN CONFIDENTIAL

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THE FUTURE.

HILLENBRAND.

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